

Calgary

Recycling Trends in "Under the Big Top", the 2015 Conference on Canadian Stewardship and RCA Waste Reduction Conference Sept. 30 – Oct. 2, 2015



Background

- Goal: 80 per cent less waste to our landfills.
- In 2009, we began the Blue Cart Recycling Program providing single-stream curbside recycling services to single family households up to 4-plexes.
- 240 L size carts are used and picked-up by side loader trucks.
- There are no excess materials accepted at the curb.
- There are currently 43 Community Recycling Depots (CRDs) located throughout the city.

Background cont'd

- Materials collected are sent to a third party Materials Recovery Facility (MRF) for processing and marketing.
- 2010 2012, the amounts of material recycled were relatively steady.
- In 2013, tonnages started to decline, with the effect continuing into 2014.
- This decline occurred despite the fact that the program has gained ~5,000 participating households annually since 2009.

Calgary's Blue Cart Program

 Number of Single-Family Households Served by The City of Calgary's Blue Cart Program (as of December of each year)

Year	Number of Households with Blue Cart Service	Number of Households Added To Program Each Year
2010	285,401	
2011	290,862	5,462
2012	295,818	4,956
2013	301,025	5,207
2014	306,596	5,571

Tonnes of Residential Materials Recycled through The City of Calgary's Blue Cart Program and CRDs (2005 – 2014)





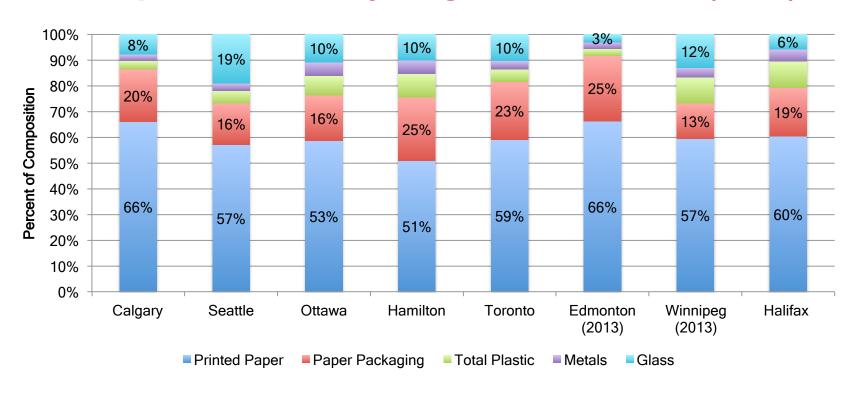
Recycling Trends Analysis Study

- The City of Calgary commissioned a study.
 - To further understand the factors influencing the downward trend in recyclables collected
 - To better forecast and prepare for future tonnages
 - To target communication and education for the Blue Cart Recycling Program
- A final report was prepared and submitted by CM
 Consulting, Kelleher Environmental and Sound Resource
 Management, with support from ChemInfo Services Inc.

Recycling Trends Analysis Study

- Data from jurisdictions were equalized to account for key differences between programs, for e.g., in the types of materials accepted and the number of singleand multi-family households served
- Collected and analyzed data (on population and growth, program changes, economic factors, tonnages and recycling rates, diversion policies, and waste composition study findings) from 14 key municipalities; 12 in Canada and 2 in the U.S.

Composition of Recycling in Select Cities (2012)

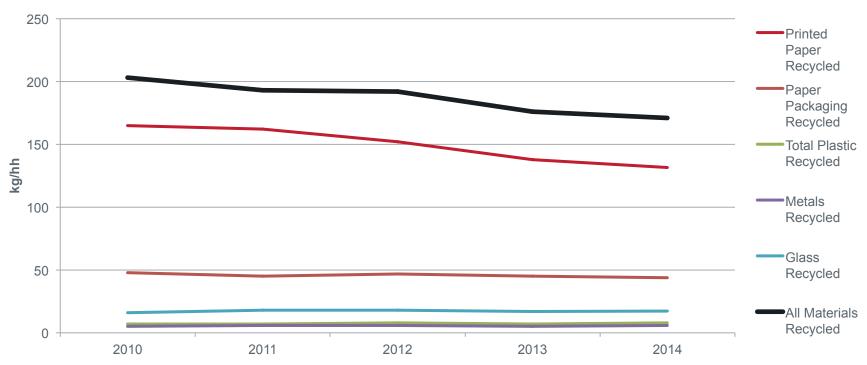


Recycling Facts/Findings

- Calgary has experienced declining tonnages and in particular a decline in the kg/hh/year of recycled material.
- Since 2010, the largest decline in the tonnages of materials is from printed paper (newspapers, magazines, flyers) and paper packaging (cardboard and boxboard).
- Alberta's high success in the beverage container deposit return program keeps most of these materials (glass, PET, milk jugs, aluminum cans) out of the Blue Cart Program.



City of Calgary – Kilograms per Household Recycled (2010-2014)



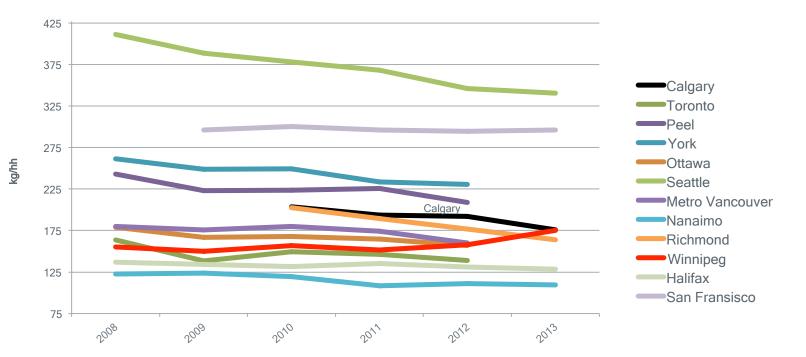


Recycling Facts/Findings cont'd

- Waste composition studies showed a decrease in recyclable materials disposed in garbage since the introduction of the Blue Cart Program.
- There are high recycling rates for old newspaper and mixed paper combined and reasonable recycling rates for glass and old corrugated cardboard.
- 90% of other municipalities (12 total) of similar size in Canada and the US (2 cities) show a decline in tonnages of recyclables on a per household basis.



Total Kilograms of Materials Recycled per Household in All Jurisdictions (2008-2013)



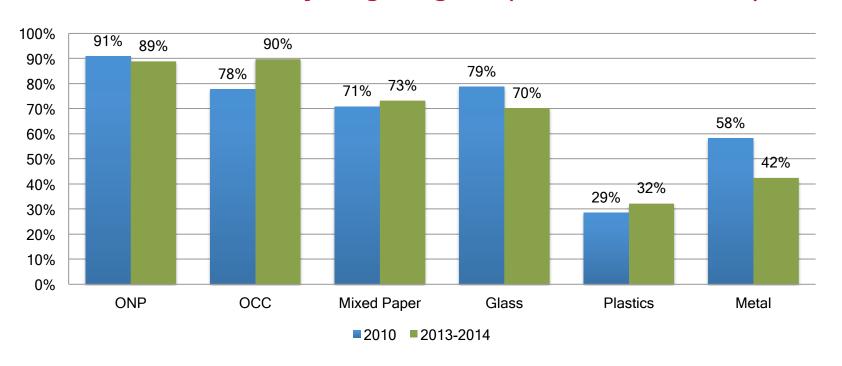


External Factors

- Increased Internet use, digital or electronic means lead to decrease in printed paper and increase in compact format.
- Smaller household leads to decrease in traditional recyclable materials and increase in multi-layer packaging (currently not acceptable in the Blue Cart Program).
- Busy lifestyles make convenience a priority that leads to increase takeout food (i.e. increase in multi-layer packaging or non-recyclable materials).
- Generally, there is an increase in lightweight packaging and new packaging designs (i.e. multi-layered / mixed materials), some of which are not recyclable.



Recycling Rates for Various Materials in The City of Calgary's Residential Recycling Program (2010 vs. 2013-2014)





Flexible Packaging
Applications



Ready-to-Serve Roasted
Chicken Plastic
Packaging

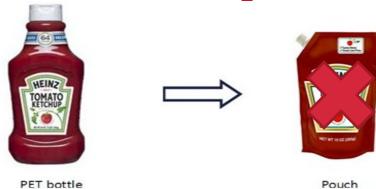
New Format Ready-to-Serve Plastic Packaging







Flexible Pouch Packaging Replacing Traditional Heavier Packages











Flexible Pouch Packaging Replacing Traditional Heavier Packages



Conclusions

- The City of Calgary has experienced a drop in recyclables collected (total tonnage), as well as, on a single-family per household basis (kg/household/year).
- These declines are primarily unavoidable, as they are a result of consumption trends, which are shifting to less newspaper and printed media, as well as, lighter-weight packaging.
- Blue Cart material has greater amounts of plastic (low value) and smaller amounts of printed paper (which is easier and cheaper to collect and process, and generally can produce a reliable revenue stream).

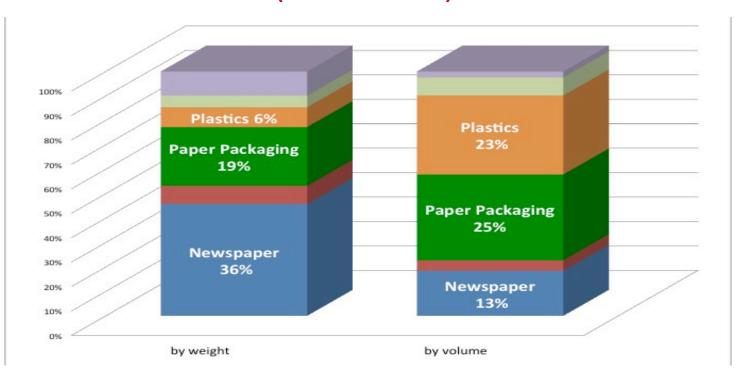


Conclusions cont'd

- As the tonne of recyclable material evolves over time, so too do the costs of managing each tonne of recyclable materials. The materials which will likely increase in The City of Calgary's Blue Cart Recycling Program are the most expensive on a per tonne basis.
- The "Evolving Tonne" weight-based performance measurements are becoming more difficult to predict, as each tonne continues to evolve.
- Success is not just measured based on tonnages.



One Tonne of Residential Recyclables – Weight vs. Volume (Ontario 2012)



Possible Barriers

- Performance audits still show high participation rates and no obvious behaviour change is observed to explain the drop in the recycling tonnages in Calgary.
- There has been no increase in the amount of recyclables in the garbage based on waste composition studies.
- There is confusion about what materials can go in the blue cart especially for plastics and metal.
- There are doubts that collected materials are actually recycled.



Discussion, so what now? . . .

- Maximize recyclable materials.
- Re-evaluate how we measure success of the program.
- Explore opportunities to recycle new materials.
- Monitor program costs and explore options for managing the "Evolving Tonne".
- Price per piece???

Recap

- 2013 2014 Calgary is experiencing a decline in the total tonnages of recyclables collected and per household basis.
- Calgary is not alone compared to 12 similar-sized Canadian municipalities and 2 US cities.
- The declines have been attributed to declining supplies of materials available for recycling rather than a change in recycling behaviour.
- Into the future, tonnage may not be the best way to measure recycling and diversion performance.

Thank you.

Questions?

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Websites:
calgary.ca/bluecart
calgary.ca/recycle
calgary.ca/whatgoeswhere